# REPORT OF THE AUDIT OF THE ROWAN COUNTY FISCAL COURT

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### Morgan-Franklin. LLC

#### Certified Public Accountants

P.O. Box 428 749 Broadway Street West Liberty, Kentucky 41472

Brenda K. Morgan, CPA Jody B. Franklin, CPA Phone: (606) 743-1884 FAX: (606) 743-1895 www.morganfranklincpa.com

To the People of Kentucky
Honorable Steven L. Beshear, Governor
Jonathan Miller, Secretary
Finance and Administration Cabinet
Honorable Jim Nickell, Rowan County Judge/Executive
Honorable Clyde A. Thomas, Former Rowan County Judge/Executive
Members of the Rowan County Fiscal Court

#### Independent Auditors' Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Rowan County, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Rowan County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1, Rowan County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The financial statements do not include the financial data of the Rowan County Extension Board, an entity that meets the criteria to be reported as a discretely presented component unit of Rowan County, Kentucky, in accordance with accounting principals generally accepted in the United States of America.

In our opinion, because of the omission of the discretely presented component unit, as discussed above, the financial statements referred to above do not present fairly, in conformity with the basis of accounting described in Note 1, the financial position of the discretely presented component unit of Rowan County, KY as of June 30, 2007 or the changes in financial position thereof for the year then ended.

To the People of Kentucky
Honorable Steven L. Beshear, Governor
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In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Rowan County, Kentucky, as of June 30, 2007, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The Rowan County Fiscal Court has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The budgetary comparison information is not a required part of the basic financial statements, but is supplementary information required by GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued our report dated December 20, 2007, on our consideration of the Rowan County Fiscal Court's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Rowan County, Kentucky's basic financial statements. The accompanying supplementary information and combining fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. The combining fund financial statements and the schedule of expenditures of federal awards have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Respectfully submitted,

Morgan - Frankli, JJC

Morgan-Franklin, LLC

December 20, 2007

#### ROWAN COUNTY OFFICIALS

For The Year Ended June 30, 2007

#### Fiscal Court Members:

Jim Nickell County Judge/Executive

Ray White Magistrate

Jerry Flannery Magistrate

Troy Perkins Magistrate

Nick Caudill Magistrate

#### Other Elected Officials:

William W. Roberts County Attorney

Don Hall Jailer

Jean W. Bailey County Clerk

Jim Barker Circuit Court Clerk

Jack Carter Sheriff

C.J. Baker Property Valuation Administrator

John P. Northcutt Coroner

#### Appointed Personnel:

Kerry M. Jessee County Treasurer

Charles Stansbury Occupational Tax Collector

Mary Ann Stevens Finance Officer

### ROWAN COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2007

### ROWAN COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

June 30, 2007

	Primary Government					
	Governmental Business-Type					
	A	ctivities	A	ctivities		Totals
ASSETS						
Current Assets:	•	222 442				
Cash and Cash Equivalents	\$	330,569	\$	18,676	\$	349,245
Assets Held for Sale		276,879				276,879
Total Current Assets		607,448		18,676		626,124
Noncurrent Assets:						
Capital Assets - Net of Accumulated						
Depreciation						
Construction In Progress		149,518				149,518
Land and Land Improvements		1,338,917				4,338,917
Buildings		5,713,341				5,713,341
Other Equipment	]	1,215,154				1,215,154
Vehicles and Equipment		441,374		17,540		458,914
Infrastructure Assets - Net						
of Depreciation		1,189,119				1,189,119
Total Noncurrent Assets		3,047,423		17,540		3,064,963
Total Assets	13	3,654,871		36,216	13	3,691,087
LIABILITIES						
Current Liabilities:						
Bonds Payable		350,000				350,000
Financing Obligations Payable		546,879				546,879
Total Current Liabilities		896,879				896,879
Noncurrent Liabilities:						
Bonds Payable	1	,335,000			,	,335,000
Financing Obligations Payable		,469,920				,469,920
Total Noncurrent Liabilities		2,804,920				2,804,920
Total Liabilities		,701,799				3,701,799
						<del></del>
NET ASSETS						
Invested in Capital Assets,						
Net of Related Debt	9	,622,503		17,540	ç	,640,043
Restricted For:						•
Capital Projects		63,520				63,520
Unrestricted		267,049		18,676		285,725
Total Net Assets	\$ 9	,953,072	\$	36,216	\$ 9	,989,288

## ROWAN COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

#### **ROWAN COUNTY** STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2007

Program	Revenues	Received

		_							
Functions/Programs Reporting Entity	Expenses	Charges for Services		(	Operating Grants and ontributions	Capital Grants and Contributions			
Primary Government:									
Governmental Activities:									
General Government	\$ 3,173,607	Ç	\$	1,292	\$	642,695	\$	122,013	
Protection to Persons and Property	2,515,583		1,	498,044		342,441		534,284	
General Health and Sanitation	211,648					179,891			
Social Services	62,565								
Recreation and Culture	176,215								
Roads	1,378,331					1,174,271			
Debt Service	209,619								
Capital Projects	113,582			<u> </u>				·	
Total Governmental Activities	7,841,150		l,	499,336		2,339,298		656,297	
Business-type Activities:									
Jail Canteen	105,471			103,917					
Total Business-type Activities	105,471			103,917					
Total Primary Government	\$ 7,946,621	_ {	\$ 1,	603,253	\$	2,339,298	\$	656,297	

#### General Revenues:

Taxes:

Real Property Taxes Personal Property Taxes Motor Vehicle Taxes Bank Deposit Franchise Taxes Corporation Franchise Taxes Profit and Occupational Taxes Deed Tranfer Taxes In Lieu Taxes Excess Fees License and Permits Unrestricted Investment Earnings General Revenue Miscellaneous Revenues

Total General Revenues Change in Net Assets Net Assets - Beginning (Restated) Net Assets - Ending

#### ROWAN COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2007 (Continued)

Net (Expenses)	Revenues
and Changes in	<b>Net Assets</b>

Primary Government							
11	illiary Governme	· · · · · · · · · · · · · · · · · · ·					
Governmental Activities	J 1						
	-						
\$ (2,407,607) (140,814) (31,757) (62,565) (176,215) (204,060) (209,619)	\$	\$ (2,407,607) (140,814) (31,757) (62,565) (176,215) (204,060) (209,619)					
(113,582)		(113,582)					
(3,346,219)		(3,346,219)					
	(1,554)	(1,554)					
	(1,554)	$\frac{(1,554)}{(1,554)}$					
(3,346,219)	$\frac{(1,554)}{(1,554)}$	$\frac{(3,347,773)}{(3,347,773)}$					
455,749		455,749					
56,982		56,982					
88,902 25,467		88,902 25,467					
45,745		45,745					
2,745,604		2,745,604					
49,599		49,599					
187,821		187,821					
101,010		101,010					
147,693 39,557		147,693 39,557					
6,718		6,718					
282,757		282,757					
4,233,604		4,233,604					
887,385	(1,554)	885,831					
9,065,687	37,770	9,103,457					
\$ 9,953,072	\$ 36,216	\$ 9,989,288					

#### ROWAN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

June 30, 2007

## ROWAN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### June 30, 2007

		General Fund		Road Fund		Jail Fund	Dev	nmunity elopment ck Grant	]	l Government Economic lopment Fund
ASSETS Cash and Cash Equivalents	\$	22,081	\$	2,810	\$	4,579	\$	22,013	\$	63,520
Total Assets	-\$	22,081	\$	2,810	\$	4,579	· <del>*</del>	22,013	\$	63.520
	<u> </u>		<del></del>	<del></del>	=		<u> </u>			
FUND BALANCES										
Reserved for: Encumbrances	\$	3,107	\$	12,932	\$		\$		\$	
Unreserved:	Ъ	3,107	Φ	12,932	Þ		Ф		P	
General Fund		18,974								
Special Revenue Funds Debt Service Fund		·		(10,122)		4,579		22,013		63,520
Total Fund Balances	\$	22,081	\$	2,810	\$	4,579	\$	22,013	\$	63,520
Reconciliation of the Balance Total Fund Balances							teme	at of Net A	ssets:	330,569
Amounts Reported for Government of Net Assets are Different B			1es 11	n the State	men	l				
Capital Assets Used in Government										
Net of Accumulated Deprecia and, Therefore, are not Repor				7 are not F	inan	cial Reso	urces			13,047,423
Assets Held For Sale									276,879	
Short-Term and Long-Term De Current Period and, Therefore										
Bond Obligations Financing Obligations										(1,685,000) (2,016,799)
Net Assets Of Governmental A	ctiv	ities							\$	9,953,072

#### ROWAN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2007 (Continued)

Ar	Ambulance Fund		Courthouse storation Fund	County of Rowan Properties Corporation Fund			Non- Major Funds		Total /ernmental Funds
\$	57,342	\$		\$	145,420	\$	12,804	\$	330,569
\$	57,342	\$	0	\$	145,420	\$	12,804	\$	330,569
\$	6,577	\$		\$		\$		\$	22,616
	50,765				145,420		12,804		18,974 143,559 145,420
\$	57,342	\$	0	\$	145,420	\$	12,804	\$	330,569

#### ROWAN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### ROWAN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	General Fund	Road Fund	Jail Fund	Community Development Block Grant Fund
REVENUES				
Taxes	\$ 2,779,866	\$ 687,102	\$	\$
In Lieu Tax Payments	95,823	91,998		
Excess Fees	101,010			
Licenses and Permits	147,693			
Intergovernmental	1,069,046	1,120,699	594,926	122,013
Charges for Services			38,064	
Miscellaneous	71,500	400,169	28,097	
Interest	3,621	3,265	309	
Total Revenues	4,268,559	2,303,233	661,396	122,013
EXPENDITURES				
General Government	1,133,766			
Protection to Persons and Property	741,453		1,046,601	
General Health and Sanitation	197,821			
Social Services	62,565			
Recreation and Culture	176,215	45		
Roads		1,879,664		
Debt Service	313,298	581,592		
Capital Projects	161,605	1,200		
Administration	939,582	366,218	226,346	
Total Expenditures	3,726,305	2,828,674	1,272,947	
Excess (Deficiency) of Revenues Over Expenditures Before Other				
Financing Sources (Uses)	542,254	(525,441)	(611,551)	122,013
Other Financing Sources (Uses) Bond Proceeds				
Financing Obligation Proceeds		276,879		
Transfers From Other Funds	614,909	554,321	733,538	
Transfers To Other Funds	(1,554,392)	(376,584)	(125,807)	(100,000)
Total Other Financing Sources (Uses)	(939,483)	454,616	607,731	(100,000)
Net Change in Fund Balances	(397,229)	(70,825)	(3,820)	22,013
Fund Balances - Beginning (Restated)	419,310	73,635	8,399	,015
Fund Balances - Ending	\$ 22,081	\$ 2,810	\$ 4,579	\$ 22,013
5				

ROWAN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2007 (Continued)

Gov Ed Dev	Local vernment conomic velopment Fund	Ambulance Fund	Old Courthouse Restoration Fund	County of Rowan Properties Corporation Fund	Non- Major Funds	Total Governmental Funds
\$		\$	S	\$	\$ 1,079	\$ 3,468,047
•		<b>-</b>	•	•	,	187,821
						101,010
						147,693
•		206,679	150,000		228,684	3,492,047
		971,537	,			1,009,601
		18,395			1,000	519,161
	21,120	506	4,401	4,733	1,602	39,557
	21,120	1,197,117	154,401	4,733	232,365	8,964,937
						1,133,766
		921,208			222,011	2,931,273
		,21,200			24,815	222,636
					,.	62,565
						176,215
					50,491	1,930,155
			23,000	126,729		1,044,619
			1,475,859			1,638,664
		366,248	1 100 050	10/ 000	116,253	2,014,647
		1,287,456	1,498,859	126,729	413,570	11,154,540
	21,120	(90,339)	(1,344,458)	(121,996)	(181,205)	(2,189,603)
			675,000			675,000
			073,000			276,879
		143,600	113,326	126,550	37,864	2,324,108
		- · <b>- ,</b>	(138,326)	(744)	(28,255)	(2,324,108)
		143,600	650,000	125,806	9,609	951,879
	21,120	53,261	(694,458)	3,810	(171,596)	(1,237,724)
	42,400	4,081	694,458	141,610	184,400	1,568,293
\$	63,520	\$ 57,342	\$ 0	\$ 145,420	\$ 12,804	\$ 330,569
			<del>-</del>	110,120	12,001	=======================================

# ROWAN COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

# ROWAN COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES – MODIFIED CASH BASIS

#### For The Year Ended June 30, 2007

#### Reconciliation to the Statement of Activities:

Net Change in Fund Balances - Total Governmental Funds	\$ (	1,237,724)
Governmental Funds Report Capital Outlays as Expenditures. However, in the Statement of Activities the Cost of those Assets are Allocated Over Their Estimated Useful Lives and Reported as Depreciation Expense.		
Capital Outlay Depreciation Expense Assets Disposed of, Net Book Value		2,707,847 (404,976) (77,761)
Purchase of Asset Held for Resale Disposal of Asset Held for Sale		276,878 (260,000)
The Issuance of Long-term Debt (e.g. Bonds, Leases) Provides Current Financial Resources to Governmental Funds. These Transactions, However, Have no Effect on Net Assets.		(27/ 070)
Financing Obligation Bond Proceeds Lease and Bond Principal Payments are Expensed in the Governmental Funds as a use of Current Financial Resources. These Transactions, However, Have no Effect on Net Assets.		(276,879) (675,000)
Financing Obligations Bond Payments		515,000 320,000
Change in Net Assets of Governmental Activities	_\$	887,385

# ROWAN COUNTY STATEMENT OF FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

June 30, 2007

# ROWAN COUNTY STATEMENT OF FUND NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

#### June 30, 2007

	Jail Canteen Fund		
Assets Current Assets: Cash and Cash Equivalents Total Current Assets	_\$_	18,676	
Noncurrent Assets: Capital Assets: Vehicles and Equipment Less Accumulated Depreciation Total Noncurrent Assets		18,676 17,540 17,540	
Net Assets Invested in Capital Assets, Net of Related Debt Unrestricted		17,540 18,676	
Total Net Assets	\$	36,216	

# ROWAN COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

#### ROWAN COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS -PROPRIETARY FUND - MODIFIED CASH BASIS

	(	Jail Canteen Fund
Operating Revenues		
Canteen Receipts	<u>\$</u>	103,917
Total Operating Revenues		103,917
Operating Expenses		
Cost of Sales		54,091
Educational and Recreational		28,628
Depreciation		3,600
Miscellaneous		2,670
Total Operating Expenses		88,989
Operating Income		14,928
Nonoperating Revenues (Expenses)		
Inmate Refunds		(16,482)
Total Nonoperating Revenues		<del></del>
(Expenses)		(16,482)
Change In Net Assets		(1,554)
Total Net Assets - Beginning		37,770
Total Net Assets - Ending	\$	36,216

## ROWAN COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

#### ROWAN COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

	(	Jail Canteen Fund
Cash Flows From Operating Activities Receipts From Customers Cost of Sales Educational and Recreational Miscellaneous Net Cash Provided By Operating Activities	\$	103,917 (54,091) (28,628) (2,670) 18,528
Cash Flows From Noncapital Financing Activities Inmate Refunds on Accounts Net Cash Provided (Used) By Noncapital Financing Activities		(16,482)
Net Increase (Decrease) in Cash and Cash Equivalents Cash and Cash Equivalents - July 1, 2006 Cash and Cash Equivalents - June 30, 2007	\$	2,046 16,630 18,676
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities	(	Jail Canteen Fund
Operating Income Depreciation	\$	14,928
Net Cash Provided By Operating Activities	\$	18,528

#### Note 1. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The county presents it's government-wide and fund financial statements in accordance with the modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Property tax receivables, accounts payable, compensated absences, and donated assets, among other items are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet – Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets are included in the Statement of Net Assets and their corresponding depreciation expense is included on the Statement of Activities.

#### B. Reporting Entity

The financial statements of Rowan County should include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Auditing Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government. All other component units are discretely presented.

#### The Rowan County Extension Board

Rowan County Extension Board is a legally separate entity established to operate as the Extension Board. The Rowan County Fiscal Court Judge Executive appoints all of the Board's directors. Management should include the Rowan County Extension Board as a discretely presented component unit, but has elected to exclude the Board from presentation in the County's financial statements. However, separate financial statements can be obtained by contacting:

Martha Perkins Family Consumer Sciences Agent 627 East Main Street Morehead, KY 40351

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### B. Reporting Entity (Continued)

#### Blended Component Unit

The following legally separate organization provides its services exclusively to the primary government and the fiscal court is able to impose its will on this organization. This organization's balances and transactions are reported as though they are part of the county's primary government using the blending method.

#### The County of Rowan Properties Corporation

The fiscal court appoints the voting majority of the County of Rowan Properties Corporation's governing board and has the ability to impose its will on the governing board. In addition, the fiscal court is financially accountable and legally obligated for the debt of the County of Rowan Properties Corporation.

#### C. Rowan County Elected Officials

Kentucky Law provides for election of the below officials from the geographic area constituting Rowan County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices. These financial statements are not required to be included in the financial statements of Rowan County, Kentucky.

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

#### D. Property Tax Calendar

Generally, and accept as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale April 30 following the delinquency date.

#### E. Government-Wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services.

Note 1. Summary of Significant Accounting Policies (Continued)

#### E. Government-Wide and Fund Financial Statements (Continued)

The government-wide financial statements are reported using the economic resources measurement focus and the modified cash basis of accounting, as do the proprietary fund financial statements. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities; the difference between the two is being reported as net assets. Net assets are reported in three categories: 1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include l) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function 2) operating grants and contributions and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Funds are characterized as either major or non-major. Major funds are those funds whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as a major fund.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

#### Governmental Funds

All governmental fund statements are reported using the current financial resources measurement focus and the modified cash basis of accounting. The modified cash basis recognizes revenues when received and expenditures when paid. Property tax receivables, accounts payable, compensated absences, and donated assets are not reflected in the financial statements.

Note 1. Summary of Significant Accounting Policies (Continued)

#### E. Government-Wide and Fund Financial Statements (Continued)

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the fiscal court. It accounts for all financial resources of the general government, except where the Governor's Office for Local Development requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for read and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenses of the county. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund.

Community Development Block Grant Fund - The purpose of this fund is to account for funds earmarked for community development. The primary source of revenue for this fund is from the state.

Local Government Economic Development Fund – The purpose of this fund is to account for funds earmarked for economic development. The primary source of revenue for this fund is from the state. Governor's Office for Local Development requires the fiscal court to maintain these receipts and expenditures separately from the General Fund

Ambulance Fund – The purpose of this fund is to account for ambulance service expenses of the county. The primary sources of revenue for this fund are charges for services, grant funds from state and federal governments, and transfers in from the City of Morehead, Kentucky to help fund the service. The funds are used to maintain and operate an ambulance service.

Old Courthouse Restoration Fund – The purpose of this fund is to account for the restoration and renovation of the old Rowan County courthouse. The W. Paul and Lucille Caudill Little Foundation donated a grant for \$1,000,000 dollars to the County for this project and the Fiscal Court matched this amount with a \$1,000,000 lease agreement with the Kentucky Area Development District Financing Trust.

The County of Rowan Properties Corporation – The purpose of this fund is to account for the activities of the Rowan Properties Corporation, a blended component unit of the county. The Rowan Properties Corporation issued debt to build a detention facility, for road paving, and the purchase of an abuse center. The Rowan Properties Corporation has entered into a contract, lease, and option with the County. The Governor's Office for Local Development does not require the fiscal court to report or budget these funds.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### E. Government-Wide and Fund Financial Statements (Continued)

The primary government also has the following non-major funds: Local Government Economic Assistance Fund, State Grants Fund, Hazmat 8 Fund, Forest Fire Fund, Disaster and Emergency Services Fund, and the Hazard Mitigation Fund.

#### Special Revenue Funds

The Road Fund, Jail Fund, Community Development Block Grant Fund, Local Government Economic Development Fund, Ambulance Fund, Local Government Economic Assistance Fund, State Grants Fund, Hazmat 8 Fund, Forest Fire Fund, and the Disaster and Emergency Services Fund are presented as Special Revenue Funds. Special Revenue Funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

#### **Debt Service Fund**

The County of Rowan Properties Corporation is presented as a debt service fund. Debt service funds are to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

#### Capital Projects Fund

The Old Courthouse Restoration Fund is presented as a capital projects fund. Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities.

#### **Proprietary Funds**

All proprietary funds are reported using the economic resources measurement focus and the modified cash basis of accounting. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds' principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenue of the county's enterprise fund is commissary sales. Operating expenses for the enterprise fund include cost of sales, education and recreational expenditures, and depreciation on capital assets. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretations issued after November 30, 1989 unless the Governmental Accounting Standards Board (GASB) specifically adopts such FASB Statements of Interpretations.

The primary government reports the following major proprietary fund:

Jail Canteen Fund – The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificate of deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### G. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental activities of the government-wide financial statements. Such assets are recorded at acquisition or construction cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Capitalization	Useful Life (Years)	
Category	<u>Threshold</u>		
Land Improvements	\$ 12,500	10-60	
Buildings and Building Improvements	25,000	10-75	
Machinery and Equipment	2,500	3-25	
Vehicles	2,500	3-25	
Infrastructure	20,000	10-50	

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### H. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance cost when received or when paid, during the current period. The principal amount of the debt and interest is reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds received are reported as other financing sources.

#### I. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances, may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances. "Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

#### J. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

Formal budgets are not adopted for the County of Rowan Properties Fund (Debt Service Fund). The Governor's Office for Local Development does not require this fund to be budgeted.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### K. Jointly Governed Organization

A jointly governed organization is an entity that results from a multigovernmental arrangement that is governed by representatives from each participation government. The entity provides services to the citizens of each participating government, but there is no ongoing financial interest or responsibility by the participating government. The jointly governed organization can act independently of each of the participating governments. The Menifee, Morgan, and Rowan Counties Industrial Park (MMRC) meets the criteria noted above and is an organization jointly governed by the Kentucky counties previously mentioned. The Morehead-Rowan County Airport Board also meets the above criteria and is therefore disclosed as an organization jointly governed by the City of Morehead and Rowan County.

#### Note 2. Deposits

The primary government and component units maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) in accordance with KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of June 30, 2007, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

#### Note 3. Long-term Debt

#### Governmental Activities:

#### A. County of Rowan Properties Corporation - Detention Center

On September 1, 1997, the County of Rowan Properties Corporation issued \$1,285,000 of revenue bonds for the defeasance of the 1991 bond series issue. The 1991 bonds were originally issued to finance construction of the Rowan County Detention Center. The refunding bonds were dated September 1, 1997, with the requirement that semiannual interest payments be made on March 1 of each year commencing March 1, 1998. The agreement has a variable interest rate of 4.95 to 5.05 percent. The bonds will mature March 1, 2012. As of June 30, 2007, the principal amount outstanding was \$530,000. Bond payments for the remaining years are:

Fiscal Year Ended June 30	Principal		Interest And Fees		
2008 2009 2010 2011 2012	\$	95,000 100,000 105,000 110,000 120,000	\$	26,766 21,968 16,918 11,616 6,060	
Totals	\$	530,000	\$	83,328	

#### B. General Obligation Bonds - Road Improvements

On June 15, 1999, Rowan County issued \$2,035,000 of general obligation bonds for road improvements. The bonds require that semiannual interest and principal payments be made on June 1 and December 1 of each year commencing on December 1, 1999. One principal payment will be due on June 1 of each year commencing June 1, 2000. The agreement has a variable interest rate of 4.25 to 4.55 percent. The bonds will mature June 1, 2009. As of June 30, 2007, the principal amount outstanding was \$480,000. Bond payments for the remaining years are:

Fiscal Year Ended June 30	F	Principal	_	nterest nd Fees
2008 2009	\$	235,000 245,000	\$	21,605 11,148
Totals	\$	480,000	\$	32,753

#### Note 3. Long-term Debt (Continued)

#### C. Financing Obligation - Airport Land Acquisition

Rowan County entered into a \$1,500,000 lease agreement with Kentucky Area Development Districts Financing Trust for airport land acquisition. The lease requires that semiannual interest payments be made on December 1 and June 1 of each year commencing December 1, 2000. One principal payment will be due on June 1 of each year commencing June 1, 2001. The lease agreement ends June 1, 2010. The agreement has a variable interest rate of 4.75 to 5.1 percent. The Morehead – Rowan County Airport Board made a resolution that they would provide funds to the Rowan County Fiscal Court to make these payments. The Morehead – Rowan County Airport Board's ability to provide this funding is contingent on the Transportation Cabinet's Kentucky Aviation Economic Development Fund continuing to provide annual assistance to them. The principal balance on the lease was \$530,000 as of June 30, 2007. Lease payments for the remaining years are:

Fiscal Year Ended June 30	F	Principal	Interest And Fees		
2008 2009 2010	\$	170,000 175,000 185,000	\$	27,030 18,360 9,435	
Totals	\$	530,000	_\$	54,825	

#### D. Financing Obligation - Fire Truck Acquisition

Rowan County entered into a \$170,000 lease agreement with the Kentucky Area Development Districts Financing Trust for the purchase of a fire truck. The lease requires that semiannual interest payments be made on December 1 and June 1 of each year commencing on June 1, 2002. The agreement has a variable interest rate of 3.9 to 4.2 percent. The lease agreement ends June 1, 2011. The principal on the lease was \$80,000 as of June 30, 2007. Lease payment for the remaining years are:

Fiscal Year Ended June 30	P	rincipal	Interest And Fees		
2008 2009 2010 2011	\$	20,000 20,000 20,000 20,000	\$	3,360 2,520 1,680 840	
Totals	\$	80,000	\$	8,400	

#### Note 3. Long-term Debt (Continued)

#### E. Financing Obligation - Old Courthouse Restoration Project

On March 1, 2005, Rowan County entered into a \$1,000,000 lease agreement with the Kentucky Area Development Districts Financing Trust for the restoration and renovation of the Old Rowan County Courthouse. The lease requires that semiannual interest payments be made on March 1 and September 1 of each year through March 1, 2024. One principal payment is due on September 1 of each year commencing on September 1, 2005. The agreement has a variable interest rate of 2.2 to 5.3 percent. The principal on the lease was \$935,000 as of June 30, 2007. Lease payments for the remaining years are:

Fiscal Year Ended June 30	Principal		Interest And Fees	
2008	\$	35,000	\$	45,183
2009		35,000		43,958
2010		35,000		42,558
2011		40,000		40,870
2012		40,000		39,070
2013-2017		230,000		165,500
2018-2022	300,000			99,120
2023-2024		220,000		17,755
Totals	\$	935,000	_\$_	494,014

#### F. Financing Obligation - Road Equipment

Rowan County entered into a \$260,000 lease agreement with Kentucky Association of Counties for the purchase of road equipment to be paid in full on July 20, 2011. The lease requires that annual principal payments be made on July 20 of each year commencing July 20, 2006. Interest payments are required to be paid monthly commencing on June 20, 2006. The agreement has an interest rate of 3.51 percent. The principal balance on the lease was \$194,920 as of June 30, 2007. Lease payments for the remaining years are as follows:

Fiscal Year Ended June 30	Principal		Interest And Fees		
2008 2009 2010 2011	\$	45,000 50,000 50,000 49,920	\$	5,400 3,656 1,901 149	
Totals	\$	194,920	\$	11,106	

#### Note 3. Long-term Debt (Continued)

#### G. Revenue Bonds-Old Courthouse Restoration

Rowan County entered into a \$675,000 agreement with the Kentucky Area Development District Financing Trust for the renovation of the old courthouse. This agreement requires annual principal and interest payments due November 1 of each year commencing November 1, 2007. The agreement has a variable interest rate. The principal balance was \$675,000 as of June 30, 2007. Payments for the remaining years are as follows:

Fiscal Year Ended June 30	P	rincipal	Interest And Fees	
2008	\$	20,000	\$	45,183
2009		25,000		43,958
2010		25,000		42,558
2011		25,000		40,870
2012		25,000		39,070
2013-2017		145,000		110,585
2018-2022		185,000		76,515
2023-2026		225,000		3,188
Totals	_\$	675,000	\$	401,927

#### H. Changes in Long-Term Debt

Long-term liability activity for the year ended June 30, 2007, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Primary Government: Governmental Activities:					
General Obligation & Revenue Bonds Financing Obligations	\$1,330,000 1,994,920	\$ 675,000	\$ 320,000 255,000	\$1,685,000 1,739,920	\$ 350,000 270,000
Total Governmental Activities Long-term Liabilities	\$3,324,920	\$ 675,000	\$ 575,000	\$3,424,920	\$ 620,000

#### Note 4. Short-Term Debt

- A. On April 6, 2006, the Rowan County Fiscal Court entered into a lease agreement in the amount of \$260,000 with the Bank Of New York for a truck purchase project. The County purchased three heavy trucks for the county to use for one year; then they auctioned the trucks off to pay the outstanding principal of the lease. The agreement required one payment due March 1, 2007, with an interest rate of 3.75 percent. The principal balance of the agreement was paid in full as of June 30, 2007.
- B. On March 2, 2007, the Rowan County Fiscal Court entered into a lease agreement in the amount of \$276,879 with the Bank Of New York for a truck purchase project. The County purchased three heavy trucks for the county to use for the 2007 fiscal year. The trucks are to be auctioned off to pay the outstanding principal of the lease. The agreement requires one payment due by March 20, 2008, with an interest rate of 4.25 percent. As of June 30, 2007 the principal balance on the lease was \$276,879.
- C. In July 2006, Rowan County participated in the Kentucky Association of Counties' Kentucky Advance Revenue Program by issuing a note in the amount of \$498,050 with principal being due in January 2007. While the county did not use the borrowed funds in order to meet current General and Road Fund expenses, they were able to invest the funds and receive net interest earnings from the Kentucky Association of Counties' Kentucky Advance Revenue Program of \$3,403.

Short-Term liability activity for the year ended June 30, 2007, was as follows.

		eginning Balance	A	dditions	Re	eductions	Ending Balance		ue Within One Year
Primary Government: Governmental Activities								<del></del>	
Financing Obligations	_\$	260,000		276,879	\$	260,000	\$ 276,879	_\$_	276,879
Total Governmental Activit Short-term Liabilities	es _\$	260,000	<u></u>	276,879	\$	260,000	\$ 276,879	\$	276,879

Note 5. Capital Assets

Capital asset activity for the year ended June 30, 2007 was as follows:

	Beginning					Ending
Primary Government:	 Balance		Increases	Decreases		Balance
Governmental Activities:						
Capital Assets Not Being Depreciated:						
Land and Land Improvements	\$ 4,328,917	\$	10,000	\$	\$	4,338,917
Construction In Progress	 1,339,278		1,660,627	(2,850,387)		149,518
Total Capital Assets Not Being						
Depreciated	 5,668,195		1,670,627	(2,850,387)		4,488,435
Capital Assets, Being Depreciated:						
Buildings	4,084,876		2,791,887			6,876,763
Other Equipment	1,234,073		674,986	(28,700)		1,880,359
Vehicles and Equipment	926,210		16,000	(138,954)		803,256
Infrastructure	 1,039,573		404,734	,		1,444,307
Total Capital Assets Being						
Depreciated	7,284,732		3,887,607	(167,654)		11,004,685
Less Accumulated Depreciation For:						
Buildings	(1,071,900)		(91,522)			(1,163,422)
Other Equipment	(529,317)		(155,808)	19,920		(665,205)
Vehicles and Equipment	(379,068)		(52,787)	69.973		(361,882)
Infrastructure	(150,329)		(104,859)			(255,188)
Total Assumulated Danielian	(2.120.614)		(404.070	90.003		(2.445.605)
Total Accumulated Depreciation Total Capital Assets, Being	 (2,130,614)		(404,976)	89,893		(2,445,697)
Depreciated, Net	5,154,118		3,482,631	(77,761)		8,558,988
Governmental Activities Capital	 3,134,110		3,402,031	(77,701)		0,550,500
Assets, Net	\$ 10,822,313	\$	5,153,258	\$ (2,928,148)	\$	13,047,423
					=	
Proprietary Activities						
Capital Assets, Being Depreciated:						
Vehicles and Equipment	\$ 26,500	\$		\$	\$	26.500
Total Capital Assets Being				<del></del>		<u> </u>
Depreciated	26,500					26,500
Less Accumulated Depreciation For:						
Vehicles and Equipment	(5,360)		(3,600)			(8,960)
Total Assumption Demociation						
Total Accumulated Depreciation	 (5,360)		(3,600)			(8,960)
Proprietary Activities Capital						
Assets, Net	\$ 21,140	\$	(3,600)	\$ 0	\$	17,540
	 	===			==	

#### Note 5. Capital Assets (Continued)

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities		
General Government	\$	81,081
Protection to Persons and Property		153,334
General Health And Sanitation		2,232
Roads, Including Depreciation of General		
Infrastructure Assets		168,329
Total Depreciation Expense – Governmental Activities	<u>\$</u>	404,976
Business - Type Activities		
Jail Canteen	\$	3,600

#### Note 6. Interest on Long-term Debt and Financing Obligations

Debt Service on the Statement of Activities includes \$123,712 of interest on financing obligations and \$61,986 in interest on bonds.

#### Note 7. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost -sharing multiple-employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 13.19 percent. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 28.21 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

#### Note 8. Deferred Compensation

The Rowan County Fiscal Court voted to allow all eligible employees to participate in deferred compensation plans administered by the Kentucky Public Employees' Deferred Compensation Authority. The Kentucky Public Employees' Deferred Compensation Authority is authorized under KRS 18A.230 to 18A.275 to provide administration of tax sheltered supplemental retirement plans for all state, public school and university employees and employees of local political subdivisions that have elected to participate. These deferred compensation plans permit all full time employees to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Participation by eligible employees in the deferred compensation plans is voluntary.

Historical trend information showing the Kentucky Public Employees' Deferred Compensation Authority's progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Public Employees' Deferred Compensation Authority's annual financial report. This report may be obtained by writing the Kentucky Public Employees Deferred Compensation Authority, 101 Sea Hero Road Suite #110, Frankfort, KY 40601-8862.

#### Note 9. Insurance

For the fiscal year ended June 30, 2007, Rowan County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

#### Note 10. Doves Building Project

The Rowan County Fiscal Court received a Community Development Block Grant in the amount of \$500,000 for the purpose of assisting D.O.V.E.S. of Gateway purchase a building to be used as an abuse shelter. \$480,000 of the grant proceeds were used to purchase the building and the remainder was designated for planning and administration of the grant. The purchase price of the building was \$575,700. D.O.V.E.S. of Gateway obtained a bank loan for the rest of the funds needed to purchase the building and make needed improvements to the property. The deed of conveyance giving the Rowan County Fiscal Court legal title to the property stipulates that title to the property will be conveyed to D.O.V.E.S. of Gateway six (6) months after the closeout of the Community Development Block Grant. As of June 30, 2007 the property has not been conveyed to D.O.V.E.S of Gateway.

#### Note 11. Commitments And Contingencies

The Rowan County Fiscal Court paid \$20,000 in the June 30, 2007 fiscal year securing the purchase of 84 Lumber Company property. On July 17, 2007 the Rowan County Fiscal Court purchased the 84 Lumber property in the amount of \$379,168. This property was converted into the new county garage.

#### Note 12. Construction In Progress

Construction In Progress consisted of the following projects as of June 30, 2007:

New County Garage (84 Lumber)	\$ 20,000
New DES Building	 129,518
Total Construction In Progress	\$ 149,518

#### Note 13. Related Party Note

The County entered into the following related party transactions during the 2007 fiscal year:

The county expended \$150 to Caudill's Grocery, and \$2,370 to Caudill's Excavating. Caudill's Excavating and Caudill's Grocery are both owned by the brother of Nick Caudill, a magistrate of the Rowan County Fiscal Court.

The county sold salt to the following elected officials' family in the following amounts:

Nathan Pecco – Son of Anna Pecco, Magistrate	Salt	\$ 1,157
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#### Note 14. Restatement of Governmental Activities – Net Assets

The Rowan County Fiscal Court has restated its June 30, 2006 Governmental Activities Net Assets and Fund Balances, where applicable, as follows to retroactively capitalize construction in progress.

Net Assets at June 30, 2006 (as previously reported)	\$ 8,988,877
Adjustment for General Fund Prior Year	
Voided Checks	600
Adjustment for Road Fund Prior Year	
Voided Checks	66,377
Adjustment for Jail Fund Prior Year	
Voided Checks	2,075
Adjustment for Ambulance Fund Prior Year	
Voided Checks	986
Adjustment for Old Courthouse Restoration Fund	
Prior Year Voided Checks	486
Adjustment for Accumulated Depreciation to	
Correct Prior Year Depreciation Taken in excess	
Of the Assets Useful Life	6,069
Miscellaneous Adjustment to Properties Corporation Fund	 217
Net Assets June 30, 2006 (as restated)	\$ 9,065,687

## ROWAN COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

For The Year Ended June 30, 2007

## ROWAN COUNTY BUDGETARY COMPARISON SCHEDULES Required Supplementary Information - Modified Cash Basis

For The Year Ended June 30, 2007

	GENERAL FUND								
		Amounts	Actual Amounts, (Budgetary	Variance with Final Budget Positive					
מבינו זו אמת צבינ מנ	Original	Final	Basis)	(Negative)					
REVENUES Taxes In Lieu Tax Payments	\$ 2,708,500 82,000	\$ 2,743,392 82,000	\$ 2,779,866 95,823	\$ 36,474 13,823					
Excess Fees Licenses and Permits	32,270 188,300	98,079 188,300	101,010 147,693	2,931 (40,607)					
Intergovernmental Miscellaneous	457,560 99,000	1,249,788	1,069,046 71,500	(180,742) (32,850)					
. Interest  Total Revenues	4,000 3,571,630	4,000	3,621 4,268,559	(201,350)					
EXPENDITURES									
General Government	1,109,033	1,176,175	1,133,766	42,409					
Protection to Persons and Property General Health and Sanitation	241,902 199,605	763,519 249,446	741,453 197,821	22,066 51,625					
Social Services	44,500	69,503	62,565	6,938					
Recreation and Culture	188,656	182,267	176,215	6,052					
Debt Service Capital Projects	299,030	313,710 163,605	313,298 161,605	412 2,000					
Administration	779,436	984,568	939,582	44,986					
Total Expenditures	2,862,162	3,902,793	3,726,305	176,488					
Excess (Deficiency) of Revenues Over Expenditures Before Transfers & Other	·								
Financing Sources (Uses)	709,468	567,116	542,254	(24,862)					
TRANSFERS & OTHER FINANCING SOURCES (USES)				•					
Transfers From Other Funds Transfers To Other Funds	(823,468)	(823,468)	614,909 (1,554,392)	614,909 (730,924)					
Total Transfers & Other Financing Sources (Uses)	(823,468)	(823,468)	(939,483)	(116,015)					
Net Changes in Fund Balance Fund Balance - Beginning (Restated)	(114,000) 114,000	(256,352) 419,963	(397,229) 419,310	(140,877) (653)					
Fund Balance - Ending	\$ 0	\$ 163,611	\$ 22,081	\$ (141,530)					

	ROAD FUND								
	Budgete Original	d Amounts Final	Actual Amounts, (Budgetary Basis)	Variance with Final Budget Positive (Negative)					
REVENUES									
Taxes	\$ 660,000	\$ 675,443	\$ 687,102	\$ 11,659					
In Lieu of Tax	64,000	91,998	91,998	0					
Intergovernmental	1,093,000	1,132,298	1,120,699	(11,599)					
Miscellaneous	241,000	372,766	400,169	27,403					
Interest	500	500	3,265	2,765					
Total Revenues	2,058,500	2,273,005	2,303,233	30,228					
EXPENDITURES									
Roads	1,420,920	1,952,454	1,879,664	72,790					
Debt Services	573,223	581,807	581,592	215					
Capital Projects		1,200	1,200	0					
Administration	369,026	384,103	366,218	17,885					
Total Expenditures	2,363,169	2,919,564	2,828,674	90,890					
Excess (Deficiency) of Revenues Over Expenditures Before Transfers & Other Financing Sources (Uses)	(304,669)	(646,559)	(525,441)	121,118					
TRANSFERS & OTHER FINANCING SOURCES (USES)									
Financing Obligation Proceeds			276,879	276,879					
Transfers From Other Funds	89,669	89,669	554,321	464,652					
Transfers To Other Funds			(376,584)	(376,584)					
Total Transfers & Other									
Financing Sources (Uses)	89,669	89,669	454,616	364,947					
Net Changes in Fund Balance	(215,000)	•	(70,825)	486,065					
Fund Balance - Beginning (Restated)	215,000	281,377	73,635	(207,742)					
Fund Balance - Ending	\$ 0	\$ (275,513)	\$ 2,810	\$ 278,323					

	JAIL FUND									
	Budgeted Amounts Original Final					Actual Amounts, Budgetary Basis)	Fi	riance with nal Budget Positive Negative)		
REVENUES										
Intergovernmental	\$	778,700	\$	780,900	\$	594,926	\$	(185,974)		
Charges for Services		40,900		40,900		38,064		(2,836)		
Miscellaneous		27,000		34,531		28,097		(6,434)		
Interest		50		50		309		259		
Total Revenues		846,650		856,381		661,396		(194,985)		
EXPENDITURES										
Protection to Persons and Property		978,064		1,062,965		1,046,601		16,364		
Debt Service		126,515		125,807		125,807		0		
Administration		257,586		233,353		226,346		7,007		
Total Expenditures		1,362,165		1,422,125	_	1,398,754		23,371		
Excess (Deficiency) of Revenues Over Expenditures Before Transfers & Other Financing Sources (Uses)		(515,515)	<del>11,</del>	(565,744)		(737,358)		(171,614)		
TRANSFERS & OTHER FINANCING SOURCES (USES)										
Transfers From Other Funds Total Transfers & Other		515,515		515,515		733,538		218,023		
Financing Sources (Uses)		515,515		515,515		733,538		218,023		
Net Changes in Fund Balance Fund Balance - Beginning (Restated)				(50,229) 8,399		(3,820) 8,399		46,409 0		
Fund Balance - Ending	\$	0	\$	(41,830)	\$	4,579	\$	46,409		

### COMMUNITY DEVELOPMENT BLOCK GRANT

			,	BLOCK	GK.	ENTA T		
	Buć Origin		Amou	nts Inal	A	Actual mounts, audgetary Basis)	Fir	iance with nal Budget Positive
REVENUES	Origin	<u>aı</u>		IIIai		Dasisj		Vegative)
Intergovernmental	\$		\$		\$	122.013	\$	122,013
Total Revenues			<del></del>		<u> </u>	122,013		122,013
EXPENDITURES								
Total Expenditures	<del></del>			<del>,</del>				Ó
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)						122,013	_	122,013
TRANSFERS & OTHER FINANCING SOURCES (USES)								
Transfers To Other Funds						(100,000)		(100,000)
Total Transfers & Other Financing Sources (Uses)						(100,000)		(100,000)
Net Changes in Fund Balance Fund Balance - Beginning				<del>- 72 (</del>		22,013		22,013
Fund Balance - Ending	\$	0	\$	0	\$	22,013	\$	22,013

### LOCAL GOVERNMENT ECONOMIC DEVELOPMENT FUND

		Budgeted Original	Am	ounts Final	A (B	Actual mounts, udgetary Basis)	Fi	riance with nal Budget Positive Negative)
REVENUES	_				_			
Intergovernmental	_\$		\$	21,120	\$	21,120	_\$	0
Total Revenues				21,120		21,120		0
EXPENDITURES  Total Expenditures	-							0
Excess (Deficiency) of Revenues Total Expenditures				21,120		21,120		0
Net Changes in Fund Balance Fund Balance - Beginning		42,400		21,120 472,400		21,120 42,400		(430,000)
Fund Balance - Ending	\$	42,400	\$	493,520	\$	63,520	\$	(430,000)

	AMBULANCE FUND								
	(	Budgeted Original	Am	ounts Final		Actual Amounts, Budgetary Basis)	Fin F	ance with al Budget Positive Jegative)	
REVENUES									
Intergovernmental	\$	198,000	\$	205,995	\$	206,679	\$	684	
Charges for Services		930;000		930,000		971,537		41,537	
Miscellaneous		12,500		12,500		18,395		5,895	
Interest		50		50		506		456	
Total Revenues		1,140,550		1,148,545		1,197,117		48,572	
EXPENDITURES									
Protection to Persons and Property		962,834		950,254		921,208		29,046	
Administration		366,000		394,176		366,248		27,928	
Total Expenditures		1,328,834		1,344,430		1,287,456		56,974	
Excess (Deficiency) of Revenues Over Expenditures Before Transfers & Other Financing Sources (Uses)		(188,284)		(195,885)		(90,339)		105,546	
TRANSFERS & O'THER FINANCING SOURCES (USES)									
Transfers From Other Funds		188,284		188,284		143,600		(44,684)	
Total Transfers & Other									
Financing Sources (Uses)		188,284		188,284		143,600		(44,684)	
Net Changes in Fund Balance Fund Balance - Beginning				(7,601) 3,101		53,261 4,081		60,862 980	
Fund Balance - Ending	\$	0	\$	(4,500)	\$	57,342	\$	61,842	

### ROWAN COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2007

#### **Budgetary Information**

1. Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

2. Reconciliation of Required Supplementary Information to Statement of Revenues, Expenditures, and Changes in Fund Balances

Jail Fund	Expenditures		Other Financing Sources (Uses)		
Budgetary Comparison Schedule Transfer to PPC For Debt	\$	1,398,754 (125,807)	\$	733,538 (125,807)	
Statement of Revenues, Expenditures, And Changes in Fund Balances - Modified Cash Basis	_\$_	1,272,947	\$	607,731	

## ROWAN COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2007

## ROWAN COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2007

	Gove Eco Assi	ocal rnment nomic stance und		e Grants Fund	mat 8 ind	st Fire	Mitig	zard gation und
ASSETS  Cook and Cook Foreignlants	•	526	\$	4,138	\$	\$	\$	
Cash and Cash Equivalents	\$		-		 	 		
Total Assets	\$	526	\$	4,138	\$ 0	\$ 0	\$	0
FUND BALANCES Fund Balances: Unreserved: Special Revenue Funds	\$	526	\$	4,138		 		
Total Fund Balances	\$	526	\$	4,138	\$ 0	\$ 0	\$	0

## ROWAN COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2007

Em Se	ster And ergency ervices Fund	Total Non-Major Governmental Funds				
\$	8,140	\$	12,804			
\$	8,140	\$	12,804			
\$	8,140	\$	12,804			
\$	8,140	\$	12,804			

## ROWAN COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

Other Supplementary Information

For The Year Ended June 30, 2007

#### **ROWAN COUNTY**

## COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

#### Other Supplementary Information

#### For The Year Ended June 30, 2007

	Local Government Economic Assistance Fund	State Grants Fund	Hazmat 8 Fund	Forest Fire Fund	
REVENUES				_	
Taxes	\$	\$	\$	\$ 1,079	
Intergovernmental	53,572				
Miscellaneous Interest	285				
Total Revenues	53,857			1.070	
Total Revenues	33,637			1,079	
EXPENDITURES Protection to Persons and Property General Health and Sanitation Roads	50,491	24,815	172	1,604	
Administration	30, 171				
Total Expenditures	50,491	24,815	172	1,604	
Excess (Deficiency) of Revenues Over Expenditures Before Transfers & Other Financing Sources (Uses)  TRANSFERS & OTHER FINANCING SOURCES (USES)	3,366	(24,815)	(172)	(525)	
,					
Transfers to Other Funds Transfers from Other Funds Total Transfers & Other Financial Sources (Uses)	(24,000) 1,216			523	
	(22,784)			523	
Net Change in Fund Balances	(19,418)	(24,815)	(172)	(2)	
Fund Balances - Beginning	19,944	28,953	172	2	
Fund Balances - Ending	\$ 526	\$ 4,138	\$ 0	\$ 0	

#### ROWAN COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

Other Supplementary Information For The Year Ended June 30, 2007 (Continued)

Disaster And Emergency Services Fund	Hazard Mitigation Fund	Total Non-Major Governmental Funds			
\$ 29,277 1,000	\$ 145,835	\$ 1,079 228,684 1,000			
1,317 31,594	145,835	1,602 232,365			
78,655	141,580	222,011 24,815			
116,253 194,908	141,580	50,491 116,253 413,570			
(163,314)	4,255	(181,205)			
36,125	(4,255)	(28,255) 37,864			
36,125	(4,255)	9,609			
(127,189) 135,329 \$ 8,140	\$ 0	(171,596) 184,400 \$ 12,804			

### ROWAN COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Other Supplemental Information

For the Year Ended June 30, 2007

### ROWAN COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

#### For The Fiscal Year Ended June 30, 2007

	CFDA Pass-Through		Pass-Through		
Program	Number	umber Grantor Number		nt Amount	
U. S. Department of Commerce Congressionally Identified Awards and Projects Passed Through East Kentucky Pride Inc. Pride Super Grant	11.469	Unknown	\$	7,214	
Total U.S. Department of Commerce Grants				7,214	
U. S. Department of Homeland Security Passed Through State Department of Military Affairs Federal Emergency Management Assistance					
Ambulance Fund	97.044	Unknown		5,695	
Federal Emergency Management Assistance Hazard Mitigation Project Homeland Security Grant Program	97.044	Unknown		145,835	
Domestic Preparedness Equipment	97.004	Unknown		505,837	
Disaster Grants - Public Assistance	97.036	Unknown		29,489	
Total U.S. Department of Homland Security Grants				686,856	
TOTAL FEDERAL AWARDS			\$	694,070	

## ROWAN COUNTY NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2007

Note 1 - The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Rowan County, Kentucky and is presented on a modified cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

REPORT ON INTERNAL CONTROL OVER FINANCIAL
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED
ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### Morgan-Franklin. LLC

#### Certified Public Accountants

P.O. Box 428 749 Broadway Street West Liberty, Kentucky 41472

Brenda K. Morgan, CPA Jody B. Franklin, CPA Phone: (606) 743-1884 FAX: (606) 743-1895 www.morganfranklinepa.com

The Honorable Jim Nickell, Rowan County Judge/Executive The Honorable Clyde A. Thomas, Former Rowan County Judge/Executive Members of the Rowan County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, business-type activities, discretely presented component unit, each major fund and the aggregate remaining fund information of the primary government of Rowan County, Kentucky, as of and for the year ended June 30, 2007, which collectively comprise the County's basic financial statements wherein we presented an adverse opinion on the discretely presented component unit and have issued our report thereon dated December 20, 2007. Rowan County presents its financial statements on the modified cash basis of accounting, which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Rowan County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the modified cash basis such that there is more than a remote likelihood that a misstatement of the County's financial statements that is more than inconsequential will not be prevented or detected by the County's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the County's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be a material weakness as described above.

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### Compliance And Other Matters

As part of obtaining reasonable assurance about whether Rowan County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management and the Governor's Office for Local Development and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Morga - Frankli, LJC

Morgan-Franklin, LLC

December 20, 2007

REPORT ON COMPLIANCE WITH REQUIREMENTS
APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL
CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

### Morgan-Franklin. LLC

#### Certified Public Accountants

P.O. Box 428 749 Broadway Street West Liberty, Kentucky 41472

Brenda K. Morgan, CPA Jody B. Franklin, CPA Phone: (606) 743-1884 FAX: (606) 743-1895 www.morganfranklincpa.com

The Honorable Jim Nickell, Rowan County Judge/Executive The Honorable Clyde A. Thomas, Former Rowan County Judge/Executive Members of the Rowan County Fiscal Court

Report On Compliance With Requirements
Applicable To Each Major Program And On Internal Control
Over Compliance In Accordance With OMB Circular A-133

#### Compliance

We have audited the compliance of Rowan County Fiscal Court, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2007. Rowan County Fiscal Court's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Rowan County Fiscal Court's management. Our responsibility is to express an opinion on Rowan County Fiscal Court's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America: the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Rowan County Fiscal Court's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of Rowan County Fiscal Court's compliance with those requirements.

In our opinion Rowan County Fiscal Court complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2007.

Report On Compliance With Requirements Applicable To Each Major Program And On Internal Control Over Compliance In Accordance With OMB Circular A-133 (Continued)

#### Internal Control Over Compliance

The management of Rowan County Fiscal Court is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered Rowan County Fiscal Court's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Rowan County's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that a noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of management, others within the entity, the Kentucky Governor's Office for Local Development, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Morgan - Frankli, LJC

Morgan-Franklin, LLC

December 20, 2007

### ROWAN COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For The Year Ended June 30, 2007

### ROWAN COUNTY SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### For The Year Ended June 30, 2007

#### A. SUMMARY OF AUDIT RESULTS

- 1. The auditors' report expresses an unqualified opinion on the governmental activities, business-type activities, each major fund and the aggregate remaining fund information of Rowan County Fiscal Court and an adverse opinion on the discretely presented component unit.
- 2. No significant control deficiencies relating to the audit of the financial statements are reported in the Independent Auditors' Report.
- 3. No instances of noncompliance material to the financial statements of Rowan County were disclosed during the audit.
- 4. No significant control deficiencies relating to the audit of the major federal award programs are reported in the Independent Auditors' Report.
- 5. The auditors' report on compliance for the audit of the major federal award programs for Rowan County expresses a unqualified opinion.
- 6. There are no audit findings that are required to be reported in accordance with Section 510(a) of OMB Circular A-133 are reported in Part C of this schedule.
- 7. The program tested as a major program includes: Homeland Security Grant Program Domestic Preparedness Equipment, (CFDA # 97.004).
- 8. The threshold for distinguishing Type A and B programs was \$300,000.
- 9. Rowan County did not qualify as a low-risk auditee.

#### B. FINDINGS - FINANCIAL STATEMENT AUDIT

#### STATE LAWS AND REGULATIONS

None.

#### SIGNIFICANT CONTROL DEFICIENCIES

None.

C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARDS PROGRAM AUDIT

None.

D. PRIOR YEAR FINDINGS

None.

# ROWAN COUNTY CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

For The Fiscal Year Ended June 30, 2007

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAMS

#### ROWAN COUNTY FISCAL COURT

For The Year Ended June 30, 2007

The Rowan County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance and Development Programs was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Jim Nickeli

County Judge/Executive

Michelle Jessee

Treasurer